

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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NEWS RELEASE

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FOR RELEASE	April 2, 2015	515/281-5834

Auditor of State Mary Mosiman today released an agreed-upon procedures report on the City of Riverdale, Iowa for the period July 1, 2013 through June 30, 2014. The agreedupon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Mosiman recommended the City review its internal controls to obtain the maximum internal control possible. The City should also establish procedures to ensure bank and utility reconciliations are completed monthly and are independently reviewed.

A copy of the agreed-upon procedures report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/reports/1422-0785-BL0F.pdf.

CITY OF RIVERDALE

INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD JULY 1, 2013 THROUGH JUNE 30, 2014

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Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>				
(Before January 2014)						
John Franklin	Mayor	Jan 2014				
Linda Hupp Sonya Paddock Cheryl Channon Dean Halsey Doug Littrel Paula McIntosh	Council Member Council Member Council Member Council Member Council Member Council Member	Jan 2014 Jan 2014 Jan 2016 Jan 2016 Jan 2016 Indefinite				
Steve Hunter	Attorney	Indefinite				
(After January 2014)						
Sonya Paddock	Mayor	Jan 2016				
Cheryl Channon Dean Halsey Doug Littrel Linda Hupp George Seaberg	Council Member Council Member Council Member Council Member Council Member	Jan 2016 Jan 2016 Jan 2016 Jan 2018 Jan 2018				
Paula McIntosh	City Clerk	Indefinite				
Steve Hunter	Attorney	Indefinite				



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<u>Independent Accountant's Report on Applying Agreed-Upon Procedures</u>

To the Honorable Mayor and Members of the City Council:

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Riverdale for the period July 1, 2013 through June 30, 2014. The City of Riverdale's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- We reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2014 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed investments to determine compliance with Chapter 12B of the Code of Iowa.
- 8. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.

- 9. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 10. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 11. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 12. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 13. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

We were not engaged to and did not conduct an audit of the City of Riverdale, the objective of which is the expression of opinions on the City's financial statements. Accordingly, we do not express opinions on the City's financial statements. Had we performed additional procedures, or had we performed an audit of the City of Riverdale, additional matters might have come to our attention that would have been reported to you.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Riverdale and other parties to whom the City of Riverdale may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Riverdale during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

RY MOSIMAN, CPA

Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

January 7, 2015



Detailed Recommendations

For the period July 1, 2013 through June 30, 2014

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over each of the following areas for the City:
 - (1) Cash handling, reconciling and recording.
 - (2) Investments recordkeeping, investing and reconciling earnings.
 - (3) Long-term debt recordkeeping, compliance and debt payment processing.
 - (4) Receipts opening mail, collecting, depositing, journalizing, reconciling and posting.
 - (5) Disbursements purchasing, invoice processing, check writing, mailing, reconciling and recording.
 - (6) Payroll recordkeeping, preparing and distributing.
 - (7) Utilities billing, collecting, depositing and posting.
 - <u>Recommendation</u> We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.
- (B) <u>Bank Reconciliations</u> The cash balances in the City's general ledger were reconciled to bank account balances throughout the year. However, no independent review of the bank reconciliations was performed from July 2013 to December 2013.
 - <u>Recommendation</u> An independent person should review the reconciliations and document the review by signing or initialing and dating the monthly reconciliations.
- (C) <u>Reconciliation of Utility Billings, Collections and Delinquent Accounts</u> Utility billings, collections and delinquent accounts were not reconciled throughout the year.
 - <u>Recommendation</u> Procedures should be established to reconcile utility billings, collections and delinquent accounts for each billing period. The City Council or other independent person designated by the City Council should review the reconciliations and monitor delinquent accounts. The reviews should be documented by the signature or initials of the reviewer and the date of the review.
- (D) <u>Timesheets</u> Although timesheets were prepared for all employees, there was no indication the timesheets were reviewed and approved by supervisory personnel prior to preparation of the payroll. Also, vacation earned and used is not formally tracked.
 - <u>Recommendation</u> The City should review and update payroll policies to ensure all employees submit detailed timesheets and the timesheets are reviewed and approved by supervisory personnel prior to preparation of payroll. Also, vacation earned and used should be formally tracked for all employees.

Detailed Recommendations

For the period July 1, 2013 through June 30, 2014

(E) <u>Accounting Policies and Procedures Manual</u> – The City does not have an accounting policies and procedures manual.

<u>Recommendation</u> – An accounting policies and procedures manual should be developed to provide the following benefits:

- (1) Aid in training additional or replacement staff.
- (2) Help achieve uniformity in accounting and in the application of policies and procedures
- (3) Save supervisory time by recording decisions so they will not have to be made each time the same, or a similar, situation arises
- (F) <u>Annual Financial Report</u> The City's Annual Financial Report for fiscal year 2014 materially overstated other financing sources and other financing uses due to the use of budgeted intrafund transfers, although cash basis fund balances by fund/fund type were materially correct.

<u>Recommendation</u> – The City should develop procedures to ensure the Annual Financial Report only includes actual activity.

(G) <u>Questionable Disbursements</u> – Certain disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented were noted. These disbursements are detailed as follows:

Paid to	Purpose	Amount	
KK Hardware	Party supplies for City Council member retirement party	\$	42
Hv-Vee	Pop for fire station		92

According to the opinion, it is possible for such disbursements to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

<u>Recommendation</u> – The City Council should determine and document the public purpose served by this disbursement before authorizing any further payments. If this practice is continued, the City should establish written policies and procedures, including the requirements for proper documentation.

Staff

This agreed-upon procedures engagement was performed by:

Brian R. Brustkern, CPA, Manager Michael A. Chervek, Staff Auditor Kelsie K. Boyer, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State